面對全球化的經濟與全球暖化下的氣候變遷衝擊,由於我國海島型的經濟與環境條件,將比一般大陸型國家面臨更嚴峻的考驗。因此,近年在「都會區域」的發展與空間治理層面,我國積極建構跨域的區域合作平臺,強化地方縣市政府之間在空間發展、部門政策之間的合作,以因應許多在單一縣市政府或部門難以處理的跨域議題,包含交通建設、產業發展與環境保育等。

自民國 100 年推動區域計畫體制革新以來,直轄市、縣(市)政府逐步研擬地方層級區域計畫,以整合都市地區及非都市土地的整體空間發展,而中央主管機關亦於民國 102 年公告實施「全國區域計畫」,整合相關部門之空間發展與土地利用政策,並指導地方層級的空間發展計畫。本研究目的即為補充全國區域計畫中,有關「都會區域」內容的相關探討,包含跨域性議題、發展目標及策略,並建議一套在現行體制下、具可操作性的推動機制。

本研究首先回顧了國內外案例及推動經驗,作為研究的基礎,並召開兩次專家座談會與進行相關目的事業主管機關的深度訪談,過程皆對本研究成果有所貢獻。本研究最後建議,未來都會區域計畫的研擬應多納入利害關係人,包含縣市政府、相關部門或行政團體等的參與及意見;同時在當前國土計畫法通過立法之際,應加速啟動我國的都會區域整體規劃,以因應國內外快速的社會與環境變遷。

Abstract

Due to the globalization from economic aspect and the global warming from the environmental aspect, Taiwan as an island faces more challenges than other continental countries. As a result, in recent years Government has strengthened the cooperation between governments at municipal level and constructed the platform for dialogue of different stakeholders, in order to response to cross-sectoral issues including transportation planning, industrial development and environmental conservation etc.

Since 2011, Government has promoted the reform of regional plan system and the municipalities are following the policy to make their own local spatial plan. Afterwards, Government published the Regional Plan at the national level in 2013, which integrates the spatial policies from different sectors as well as the regulations of land use. The purpose of this study was to investigate the needs of metropolitan areas and to suggest a mechanism for implementation under current planning system.

This study first reviewed the domestic and international cases and experiences, as a basis for study and convened two forums as well as conducted in-depth interviews with related authorities. Secondly we have routine meetings for discussing key issues. To conclude, the study suggested that making a metropolitan plan should be more open and participative to stakeholders, including representatives of municipal government, relevant sectors and authorities. And also, by National Land Planning Act, Government should start the metropolitan planning actions in Taiwan as soon as possible to minimize the impacts of global challenges.